October 2018

In February 2016, the Federal Bureau of Investigation (FBI), administrators of the Federal Uniform Crime Reporting (UCR) Program, announced the agency would discontinue its Summary Reporting System (SRS) for crime statistics and transition to National Incident Based Reporting System (NIBRS) by January 2021. Index Crime reporting, Illinois law enforcement agencies' vehicle for reporting Summary crime statistics to the Federal UCR Program, will not be accepted by the FBI after January 2021.

The Illinois Uniform Crime Reporting (I-UCR) Program took the first steps towards transitioning to NIBRS by applying for a Department of Justice Planning Phase grant in June 2016 that was awarded in September 2016. Consulting services were secured through the Request For Proposal procurement process which began in January 2017, culminating with vendor selection in September 2017. URL Integration, Inc. joined the Illinois State Police (ISP) NIBRS Transition Team, providing experience in the SRS to NIBRS transition, as well as a wealth of information and experience in criminal justice information sharing and technology. The following planning phase tasks or deliverables were identified.

Development of an Illinois-NIBRS Specification - COMPLETED

All of the Illinois Compiled Statutes mandated reporting elements; Index Crimes, Hate Crimes, Domestic Offenses, School Incidents, Supplemental Homicide Reporting, Arrest Related Deaths, and Officer Non-Fatal Shooting, must still be reported to the I-UCR Program after the transition to NIBRS. NIBRS in its current state will provide Index Crime offense and arrest data reporting, as well as Hate Crime and Supplemental Homicide Reporting. Research was necessary to determine the delta between the data elements needed to meet ILCS reporting mandates as compared to the NIBRS data elements. A limited number of data elements and code values were added to the federal NIBRS specification to allow for the continued collection of ILCS mandated crime statistics through the submission of NIBRS data.

Development of an Illinois Agency Readiness Assessment Survey - COMPLETED

The Readiness Assessment Survey provides a tool for assessing the data elements in an agency's current Report Management System (RMS) as they relate to the Illinois-NIBRS Specification, as well as how data is stored, how an agency supports their product, and how data is collected, processed, and submitted to the I-UCR Program. The cost to transition to NIBRS can be estimated to allow for fiscal planning.

NIBRS Offense Code Table – IN PROGRESS

Differences exist between Illinois and federal offense definitions. A theft as defined by the ILCS may meet the federal definition of fraud. A burglary as defined by the ILCS may meet the federal definition of theft. Offense naming conventions differ as well. The ILCS offense of assault equals the federal offense of intimidation. The ILCS offense of battery equals the federal offense of assault.

The FBI has a standard set of offense definitions and each is assigned a NIBRS offense code. NIBRS data submitted to the FBI must include the appropriate NIBRS offense code for the ILCS offense reported. Example: An aggravated battery must be translated or mapped to the NIBRS offense code of Aggravated Assault, which is then submitted to the FBI. It is imperative to provide a table mapping each ILCS statute to the appropriate NIBRS offense code to ensure accurate and uniform reporting state wide. The mapping is exceptionally detailed, and complete automation through the use of an offense table within a report management system may not be possible. Some statutes map easily to their NIBRS offense counterpart, while others are much more complex. Manual intervention may be necessary by to review the offense code table mapping to ensure the correct NIBRS offense code has been identified for the reported offense. The NIBRS offense code table, though incomplete, was posted to the NIBRS resource page and will be updated incrementally until complete. The table will be updated annually to reflect legislative changes.

NIBRS Central Repository Procurement – IN PROGRESS

The ISP NIBRS Team is finalizing the requirements for a NIBRS central repository that will accept submissions of incident-based reports from Illinois law enforcement agencies and submit data to the Federal UCR Program. The repository will also provide the ability to enter incident-based data directly into the system for those agencies who do not have a Report Management System (RMS), as well as provide administrative functionality for the I-UCR Program staff. It is anticipated the requirements will be finalized in December 2018 and the procurement process will begin in January 2019.

NIBRS Information Exchange Package Documentation (IEPD) – IN PROGRESS

NIBRS data must be submitted to the I-UCR Program in Extensible Markup Language (XML) format. The purpose of the IEPD is to provide law enforcement agencies documentation that lists exchange specifications to be used for the exchange of complete, accurate, and timely data. Schemas and XML elements and associations will be provided in the NIBRS IEPD. It is anticipated the NIBRS IEPD will be finalized and posted to the NIBRS resource page before January 2019.

FBI NIBRS CERTIFICATION

There are several agencies poised to deploy NIBRS in 2019. Until the I-UCR Program central repository is functional, agencies submit data and certify directly with the FBI. **THIS DOES NOT ELIMINATE THE MANDATE TO REPORT TO THE I-UCR PROGRAM.** If an agency achieves NIBRS certification through the FBI, all 7 mandated reporting elements must still be entered in to the I-UCR reporting tool. This 'double reporting' will exist until the I-UCR Program central repository is functional, at which time an agency will submit NIBRS data to the I-UCR Program to be forwarded to the FBI. The FBI will not accept NIBRS data from an individual agency once the central repository is functional. Some agencies are electing to deploy NIBRS in 2019, but wait until the I-UCR Program central repository is functional to certify. In these cases, RMS vendors have been tasked with developing reports and queries to provide the current I-UCR mandated reports to ensure an agency remains compliant with reporting mandates.